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Manitoba

Manitoba Disaster Assistance Board

Flood Assistance Program in the McCreary Area

1990

Final Report

MANITOBA DISASTER ASSISTANCE BOARD

91-05770/

FINAL REPORT ON THE 1990 FLOOD ASSISTANCE PROGRAM IN THE MCCREARY AREA

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Manitoba

Government Services

Manitoba Disaster
Assistance Board

Main Floor
800 Portage Avenue
Winnipeg, Manitoba, CANADA
R3G 0N4

(204) 945-3050

The Honourable Albert Driedger
Minister of Government Services
Room 203 Legislative Building
Winnipeg, Manitoba
R3C 0V8

Dear Mr. Minister:

We wish to advise that the Manitoba Disaster Assistance Board, established under Section 17(1) of the Emergency Measures Act, has completed the work assigned to it regarding the 1990 Flood Assistance Program. We, therefore, now submit the final report of the Board's activities and findings under this program.

We are grateful for the privilege of being of service to the residents of Manitoba.

Yours truly,

Joseph Masi, Secretary

Sydney Reimer, Chairman

Lorne Boguski, Vice-Chairman

Lois Edie, Board Member

FORWARD

The heavy rains which struck various areas in the Swan River and McCreary areas in June of 1990 caused severe hardship to those Manitobans and the R.M. of McCreary.

Efforts were made by many of the residents to repair the damages to their land.

The Manitoba Government announced the Flood Assistance Program to financially assist the individuals that incurred damages and also to the R.M. of McCreary for the damages to their roads and drains.

In the pages that follow, the details of this program are outlined as well as the activities and findings of the Manitoba Disaster Assistance Board.

ACKNOWLEDGEMENTS

The Board wishes to express its appreciation to the Government of Manitoba for providing financial assistance to resolve the problems which arose from the heavy rains. Particular thanks should go to the Honourable Albert Driedger, Minister of Government Services, and his staff, all of whom provided the Board with the information and resources to ensure the program was a success.

The Board also thanks its staff for the diligent and conscientious manner in which the business of the Board was conducted.

The Board is also grateful to the R.M. of McCreary for their excellent cooperation with the Board in dealing with their pulic sector claim.

SECTION 1

ORDERS-IN-COUNCIL

A. ESTABLISHMENT OF THE MANITOBA DISASTER ASSISTANCE BOARD (APPENDIX A)

The Manitoba Disaster Assistance Board was established under Section 17(1) of the Emergency Measures Act. It is responsible for preparing and maintaining the Disaster Assistance Policy and Disaster Assistance Guidelines for emergency and disaster for Manitoba, developing and maintaining procedures for the submission and processing of claims for disaster assistance, consulting with various government departments and private institutions in order to prepare specific proposals for the establishment and implementation of disaster assistance programs, and performing such other duties as are vested in it by the Act and the Regulations as may be assigned to it by the Minister of Government Services.

The Board may provide disaster assistance to persons who suffer loss resulting from a disaster in accordance with the policy and guidelines for assistance approved by the Lieutenant Governor in Council, and any assistance granted to a person is classified as ex-gratia.

B. APPOINTMENT OF THE BOARD MEMBERS (APPENDIX B).

Order-in-Council 893/88 appointed Mr. Sydney Reimer as a member and Chairman, Mr. Lorne Boguski as a member and Vice-Chairman, and Mrs. Lois Edie as a member of the Manitoba Disaster Assistance Board. This Order-in-Council outlined the powers and remuneration of the members of the Board.

C. THE FLOOD DAMAGE ASSISTANCE PROGRAM

The Flood Damage Assistance Program to the residents was in the form of an ex-gratia cash grant of up to $30,000.00, after a deductible amount of 20% of approved costs.

Financial assistance was provided to help defray the costs of damage to farmland that incurred erosion. This program was administered by the Manitoba Disaster Assistance Board.

The Flood Damage Assistance Program to the R.M. of McCreary for public sector damages was in the form of a cash grant to the R.M. of McCreary for damages incurred to their roads and drains. The assistance was based on the following cost sharing formula:

Municipal Per Capita Eligible Cost	Provincial Share	Municipal Share
$0.00 to $1.00	0%	100%
$1.01 to $3.00	50%	50%
$3.01 to $5.00	75%	25%
$5.01 plus	90%	10%

This program was also administered by the Manitoba Disaster Assistance Board.

SECTION 2

POLICIES AND PROCEDURES

Shortly after the heavy rains struck the various areas, applications for assistance began arriving in the Board's office.

On July 19, 1990, the Board passed a motion recommending to the Minister of Government Services that assistance be offered to the residents for damages incurred as a result of the heavy rains and also that the R.M. of McCreary receive assistance for public sector damages. In addition, the Board recommended that the inspection commence as soon as possible.

On August 8, 1990, Cabinet approved the flood assistance program.

After receiving Cabinet approval for compensation, the files were ready for evaluation. Assessment of damages and losses were calculated based on the Board's compensation guidelines, totalled and passed to the Secretary and a Board member for their approval.

Following this approval, award letters were prepared and signed by a Board member along with the Secretary. The award letters were then mailed to the applicants along with the financial assistance agreement form. The purpose of the form was to ensure that the claimant did not receive any other compensation from any other sources for his losses, and secondly, that the claimant was satisfied with the amount of compensation. In situations where the assessment of structural damages amounted to less that $2,000.00, a cheque voucher was prepared and sent to the Department of Finance along with the award letter and the financial assistance agreement. This procedure also applied to

awards for moveable objects, personal effects, etc. except that no limitation was placed on the amount of the award letter or voucher, provided the amount was within the limits approved by the program. In this case, a cheque requisition and the financial assistance agreement were required to be signed by the claimant.

Each award letter had a number and these numbers were listed on the index cards in the appropriate space. The files were then placed in completed file drawers in numeric order for future references.

The final item that the Board had to establish was the deadline for completing repairs. After consideration by the Board, a deadline of June 1, 1991 was established as the deadline for completing repairs.

The public sector damages in the R.M. of McCreary were handled in the usual manner. An inspection and evaluation of the claim was done by the Board.

Subsequent to this, the R.M. of McCreary was authorized to send in their bills and invoices to the Board for compensation.

The Board reviewed the bills to ensure they were within the limits of compensation of the program. The claim was approved and sent to the Department of Finance for payment.

SECTION 3

A. SUMMARY OF INDIVIDUALS WHO RECEIVED FINANCIAL ASSISTANCE FOR PRIVATE SECTOR DAMAGES

Eleanor Kuzyk Garland, MB ROL OWO	R.M. of Ethelbert	515.86
Leonard Bewski Box 324 Ethelbert, MB ROL OTO	R.M. of Ethelbert	4,539.87
Mike McIntosh R.R. 1 Bowsman, MB ROL OHO	R.M. of Minitonas	1,407.52
William Svojanovski Box 308 Minitonas, MB ROB 1GO	R.M. of Minitonas	1,350.96
H. Vandenbogerd Box 106 Mafeking, MB ROL 1BO	L.G.D. of Mountain	3,491.92
William P. Boychuk Box 25 Cowan, MB ROL OLO	L.G.D. of Mountain	4,786.50
Peter Reimer Box 125 Birch River, MB ROL OEO	L.G.D. of Mountain	2,641.32
Tartan Farms c/o Lorne Neyedly Box 8, Grp 2, R.R. 1 Lockport, mB ROC 1WO	R.M. of St. Andrews	21,033.60

Roblin Golf & Country Club c/o Larry Henderson Box 31 Roblin, MB ROL 1PO	R.M. of Shell River	15376.23
Currnie Chuchmuch Box 26 Angusville, MB ROJ OAO	R.M. of Silver Creek	1,541.99
Merlin Bartel Box 26 Benito, MB ROL OCO	R.M. of Swan River	3,410.67
Dan Blosha Durban, MB ROL OPO	R.M. of Swan River	12,900.00
William E. Cole Box 394 Benito, MB ROL OCO	R.M. of Swan River	552.76
Harry Bushelonga Box 1234 Swan River, MB ROL 1ZO	R.M. of Swan River	5,767.36
Greene Valley Concessions 755 Henry Ave Winnipeg, MB R3E 1V2	City of Winnipeg	8,387.36
Reginald Follett Box 338 Miami, MB ROG 1HO	R.M. of Thompson	2,473.89
TOTAL		**90,177.81**

Average amount of compensation per claim 5,636.11

B. SUMMARY OF MUNICIPALITIES WHICH RECEIVED FINANCIAL ASSISTANCE FOR PUBLIC SECTOR DAMAGES

TOWN	POPULATION		APPROVED PAYMENT
R.M. of McCreary	713		$56,838.43
		Supplement	15,000.00
TOTAL			71,838.43

TOTAL COMPENSATION PAID TO INDIVIDUALS (A)	$ 90,117.81
TOTAL COMPENSATION PAID TO R.M. OF MCCREARY (B)	71,838.43
GRAND TOTAL PAID FOR WHOLE PROGRAM (A + B)	$161,956.24

SECTION 4

CONCLUSION

The Board is satisfied that the Flood Assistance Program was administered according to the Terms of Reference and Limits of Compensation referred to the Manitoba Disaster Assistance Board by the Lieutenant Governor in Council.

Every effort was made to be fair to the claimants without abusing the trust invested in us by the Government of Manitoba.

The Board wishes to express its commitment to continue to serve the Government of Manitoba whenever disaster assistance programs are referred to the Board for administration and implementation. It is only with the full cooperation of all people involved that the residents of Manitoba can continue to receive assistance in times of disaster. The Board pledges itself to this cooperation.

APPENDIX "A"

SECTION 17 OF THE EMERGENCY MEASURES ACT

Establishment of Disaster Assistance Board.
17(1) The Lieutenant Governor in Council shall appoint a board to be known as the Disaster Assistance Board consisting of not less than three or more than five persons.

Chairperson and vice-chairperson.
17(2) The Lieutenant Governor in Council shall appoint one of the persons appointed under subsection (1) as the chairperson of the board and another as vice-chairperson.

Term of office.
17(3) The members of the board shall hold office for such term as may be fixed in the order appointing them and thereafter until their successors are appointed.

Remuneration.
17(4) The members of the board who are not civil servants may be paid such remuneration and out-of-pocket expenses as may be authorized by the Lieutenant Governor in Council.

Rules of procedure.
17(5) The board may make rules governing its procedure and is responsible to the minister for the performance of its duties.

Duties of board.
17(6) The board shall
(a) subject to the approval of the Lieutenant Governor in Council, prepare and maintain disaster assistance policy and disaster assistance guidelines for emergencies and disasters for Manitoba;
(b) develop and maintain procedures for the submission and processing of claims for disaster assistance;
(c) consult with government departments and private institutions in order to prepare specific proposals for the establishment and implementation of disaster assistance programs; and
(d) perform such other duties as are vested in it by this Act and the regulations and as may be assigned to it by the minister.

Constitution du Conseil de secours aux personnes sinistrées
17(1) Le lieutenant-gouverneur en conseil constitue le Conseil de secours aux personnes sinistrées, composé d'au moins trois et d'au plus cinq personnes.

Nomination d'un président
17(2) Le lieutenant-gouverneur en conseil désigne parmi les personnes nommées en application du paragraphe (1) un président et un vice-président du Conseil.

Mandat
17(3) La durée du mandat des membres du Conseil est déterminée par décret du lieutenant-gouverneur en conseil. À l'expiration de leur mandat, les membres restent en fonction jusqu'à la nomination de leurs successeurs.

Rémunération
17(4) Les membres du Conseil qui ne sont pas des fonctionnaires ont droit à la rémunération et aux débours que peut autoriser le lieutenant-gouverneur en conseil.

Règles de procédure
17(5) Le Conseil peut établir des règles régissant sa procédure et rend compte au ministre de l'accomplissement de ses fonctions.

Fonctions du Conseil
17(6) Le Conseil doit :
a) sous réserve de l'approbation du lieutenant-gouverneur en conseil, élaborer et avoir des politiques et des directives s'appliquant au Manitoba en matière de secours aux personnes sinistrées en cas de situation d'urgence ou de sinistre;
b) élaborer et avoir une procédure relativement aux demandes de secours et au traitement de celles-ci;
c) consulter les ministères du gouvernement et les institutions privées en vue d'élaborer des propositions précises quant à l'établissement et à l'application de programmes de secours aux personnes sinistrées;
d) accomplir les fonctions que la présente loi ou les règlements lui confèrent et que le ministre peut lui attribuer.

APPENDIX "B"

ORDER-IN-COUNCIL 893|88

AUG 9 1988

August 8, 1988: Copied to Administration/M.D.M.S. (M.G.S. 127/88)

MANITOBA

Order in Council

ON MATTERS OF STATE

DEPUTY MINISTER AUG 8 1988 OF GOVERNMENT SERVICES

No. 893

To The Honourable the ADMINISTRATOR in Council

The undersigned, the Minister of Government Services submits for approval of Council a report setting forth that:

WHEREAS it was deemed expedient and in the public interest to establish "The Manitoba Disaster Assistance Board" to administer programs of assistance to victims of designated disasters referred to it by the Lieutenant Governor-in-Council;

AND WHEREAS by Order-in-Council 686/83, Albert St. Hilaire was appointed as Member and Chairman; Willis Ayers was appointed as Member and Vice-Chairman; and Larry Kehler was appointed as Member of The Manitoba Disaster Assistance Board, to serve at the pleasure of the Lieutenant Governor-in-Council;

AND WHEREAS by Order-in-Council 428/84, Order-in-Council 686/83 was amended to replace Larry Kehler with Rudy Regehr as a member of the Disaster Assistance Board.

AND WHEREAS it is deemed advisable to revoke the appointments to the Manitoba Disaster Assistance Board of Albert St. Hilaire, Willis Ayers and Rudy Regehr, effective July 27, 1988.

AND WHEREAS it is deemed advisable to appoint Sydney Reimer, Member and Chairman; Lorne Boguski, Member and Vice-Chairman, and Lois Edie, Member of The Manitoba Disaster Assistance Board, effective July 28, 1988 to serve for a one year term to July 27, 1989 inclusive.

THEREFORE he, the Minister, recommends:

THAT the appointments of Albert St. Hilaire, Willis Ayers and Rudy Regehr to the Manitoba Disaster Assistance Board be revoked effective July 27, 1988.

THAT the appointments of Sydney Reimer, Member and Chairman; Lorne Boguski, Member and Vice-Chairman; and Lois Edie, Member of The Manitoba Disaster Assistance Board be made effective July 28, 1988 to serve for a one year term to July 27, 1989 inclusive.

THAT the Chairman and Members be paid the salaries, expenses and expenditures and undertakings of said Board from out of the Consolidated Fund with monies authorized under an Act of the Legislature to be so paid and applied, the sum of twenty-five dollars ($25.00) per hour for each hour spent on the business of the Board, together with such actual expenses as they incur in the performance of their duties.

Initiating Department/Agency

Authorized Officer

Approved By

C.S.C. Finance

Approved as to form by:

Legislative Counsel

Signature Albert St. Hilaire

IN THE EXECUTIVE COUNCIL CHAMBER, WINNIPEG

Upon consideration of the foregoing report and recommendation Council advises that it be done as recommended.

28 July 1988
Date

President or Executive Member

AT GOVERNMENT HOUSE IN THE CITY OF WINNIPEG

Approved and Ordered this 29th day of July A.D. 1988

Lieutenant-Governor — ADMINISTRATOR

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